

# STARS

STRATEGICALLY TARGETED AND  
AFFORDABLE ROADWAY SOLUTIONS

## I-95/I-85 INTERCHANGE STUDY

PETERSBURG, VIRGINIA

***Framework Document Meeting***

February 14, 2023



## AGENDA

- **STARS program**
- **I-95/I-85 Interchange Study**
  - Study work group
  - Introduction and need
  - Scope of work overview
  - Information sharing
  - Proposed schedule
- **Next steps**

# STARS PROGRAM

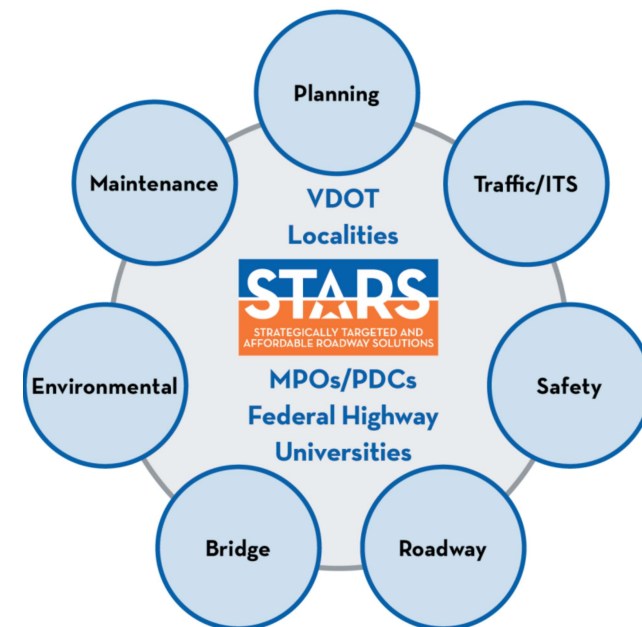


I-95/I-85 Interchange Study

## STARS PROGRAM GOALS

- **Develop comprehensive, innovative transportation alternatives to improve congestion and safety**
- **Accelerate process of planning to design**
- **Involve planners, traffic engineers, safety engineers, and roadway designers**
- **Engage local stakeholders early in the process**
- **Identify project risks**
- **Improve readiness for project implementation**

## STARS Project Stakeholders



## THE STARS TEAM

### VDOT Districts and Residencies

- Coordinate with localities, MPOs, and PDCs
- Submit STARS applications
- Lead STARS projects
- Coordinate with consultant team

### VDOT Central Office

- Provides program oversight, data analysis, and application review

### Consultants

- Provide project support

Kimley»»Horn



## WHAT IS THE STARS PROGRAM?

**Program to develop solutions to reduce crashes and congestion bottlenecks using a data-driven approach – created in 2006**

VTrans needs  
Safety data  
Congestion data  
District/locality priorities

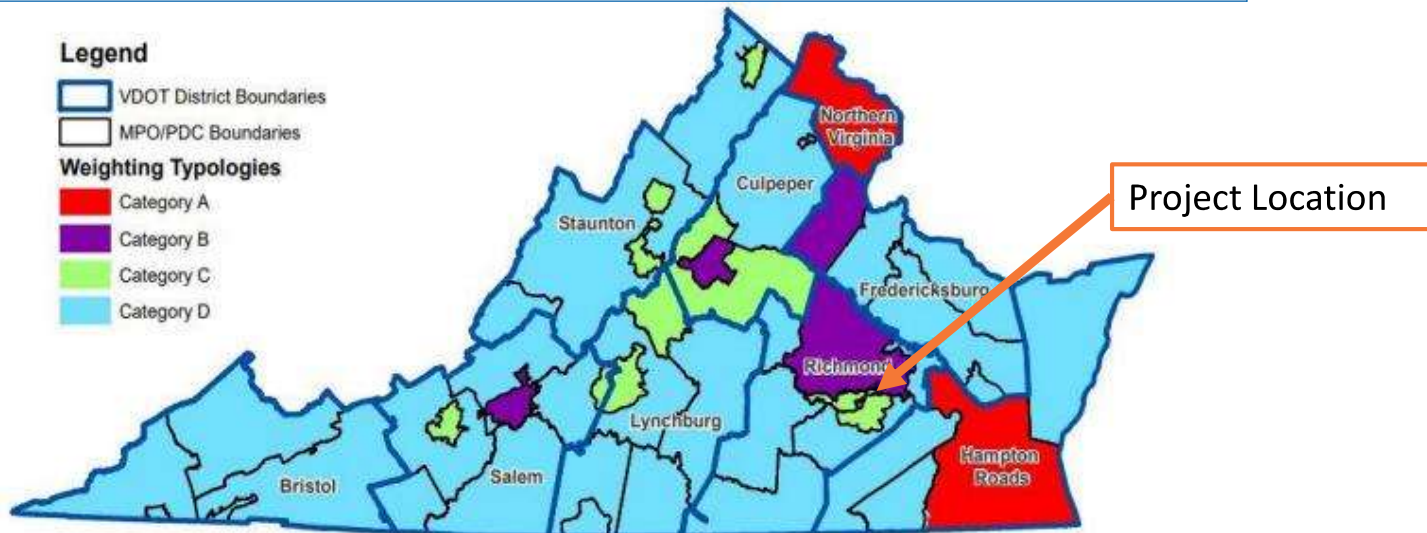


***Overall goal of STARS is to develop solutions that can be programmed in the VDOT Six-Year Improvement Program (SYIP) and/or Maintenance***

<http://www.virginiadot.org/projects/stars.asp>

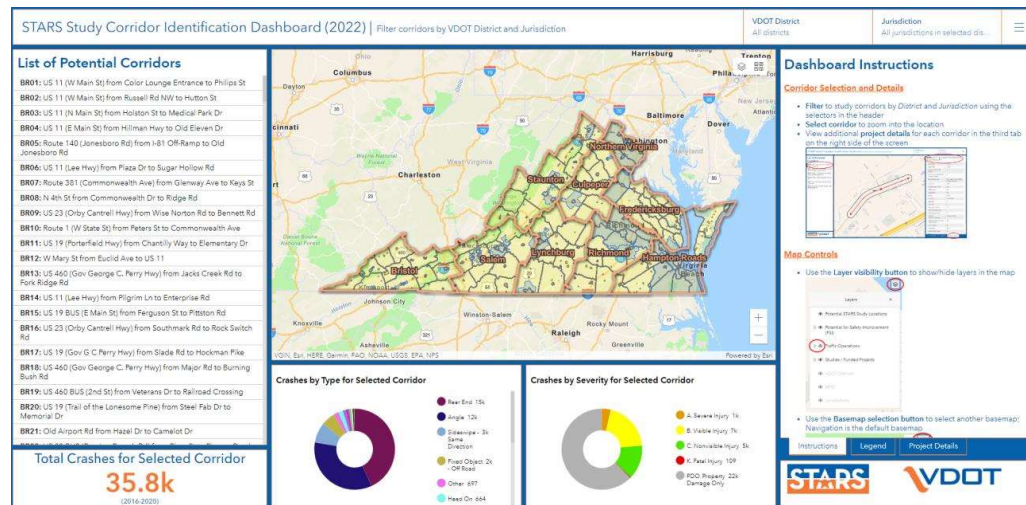
# IMPORTANCE OF CORRIDOR IDENTIFICATION

| Factor     | Congestion Mitigation | Economic Development | Accessibility | Safety | Environmental Quality | Land Use |
|------------|-----------------------|----------------------|---------------|--------|-----------------------|----------|
| Category A | 45%                   | 5%                   | 15%           | 5%     | 10%                   | 20%      |
| Category B | 15%                   | 20%                  | 20%           | 20%    | 10%                   | 15%      |
| Category C | 15%                   | 25%                  | 15%           | 25%    | 10%                   | 10%      |
| Category D | 10%                   | 30%                  | 10%           | 30%    | 10%                   | 10%      |



# STARS CORRIDOR IDENTIFICATION APPROACH

- Data-driven approach
- Aligns with SMART SCALE prioritization metrics
- Repeatable and defensible
- District collaboration at the start
- Helps the decision-making process
- Helps facilitate conversations with localities relative to needs and priorities



<https://www.arcgis.com/apps/dashboards/7fb1e6075d5a482eb42b5c998d05b8e8>



# I-95/I-85 INTERCHANGE STUDY



## STUDY WORK GROUP MEMBERS

### ▪ **VDOT District**

- Liz McAdory – Planning
- Mark Riblett – Project Development
- Rob Vilak – Traffic Engineering
- Jason Zhang – Traffic Engineering
- Scott Chapman – Location and Design
- Erica Jeter – Environmental

### ▪ **VDOT Central Office**

- Sharad Uprety – Planning
- Alina Afzal – Planning
- Jason Williams – Location and Design
- Federico Gontaruk – Location and Design

### ▪ **VDOT Petersburg Residency**

- Crystal Smith

### ▪ **City of Petersburg**

- Reginald “Reggie” Tabor
- Reggie Lantz
- March Altman
- Joanne Williams
- Tangela Innis

### ▪ **FHWA**

- Jose Granada

### ▪ **Tri-Cities Area MPO**

- Ron Svejksky

### ▪ **Kimley-Horn**

- Andy Nagle
- Rob Prunty
- Matt Harrell
- Danielle McCray
- Alex Iliev

## CONTACT INFORMATION

- **VDOT Richmond District**

- Liz McAdory– [liz.mcadory@vdot.virginia.gov](mailto:liz.mcadory@vdot.virginia.gov)

- **VDOT Central Office**

- Sharad Uprety– [sharad.uprety@vdot.virginia.gov](mailto:sharad.uprety@vdot.virginia.gov)
- Alina Afzal– [alina.afzal@vdot.virginia.gov](mailto:alina.afzal@vdot.virginia.gov)

- **Kimley-Horn**

- Andy Nagle– [Andy.Nagle@kimley-horn.com](mailto:Andy.Nagle@kimley-horn.com)
  - (804) 292-2074

## STUDY WORK GROUP ROLES AND RESPONSIBILITIES

- **Attend meetings and/or workshops**
  - Anticipate five in-person meetings and/or workshops
  - Technical group virtual meetings (as needed)
- **Provide input in your focus area**
  - Traffic engineering and traffic signal operations
  - Transportation planning
  - Preliminary design and cost estimating
  - Local familiarity
- **Review interim and final deliverables**
  - Provide feedback on in-progress work and final work products
  - Provide feedback on study findings
- **Technical Committee**
  - Provide guidance and review of detailed analyses

## PROJECT PURPOSE

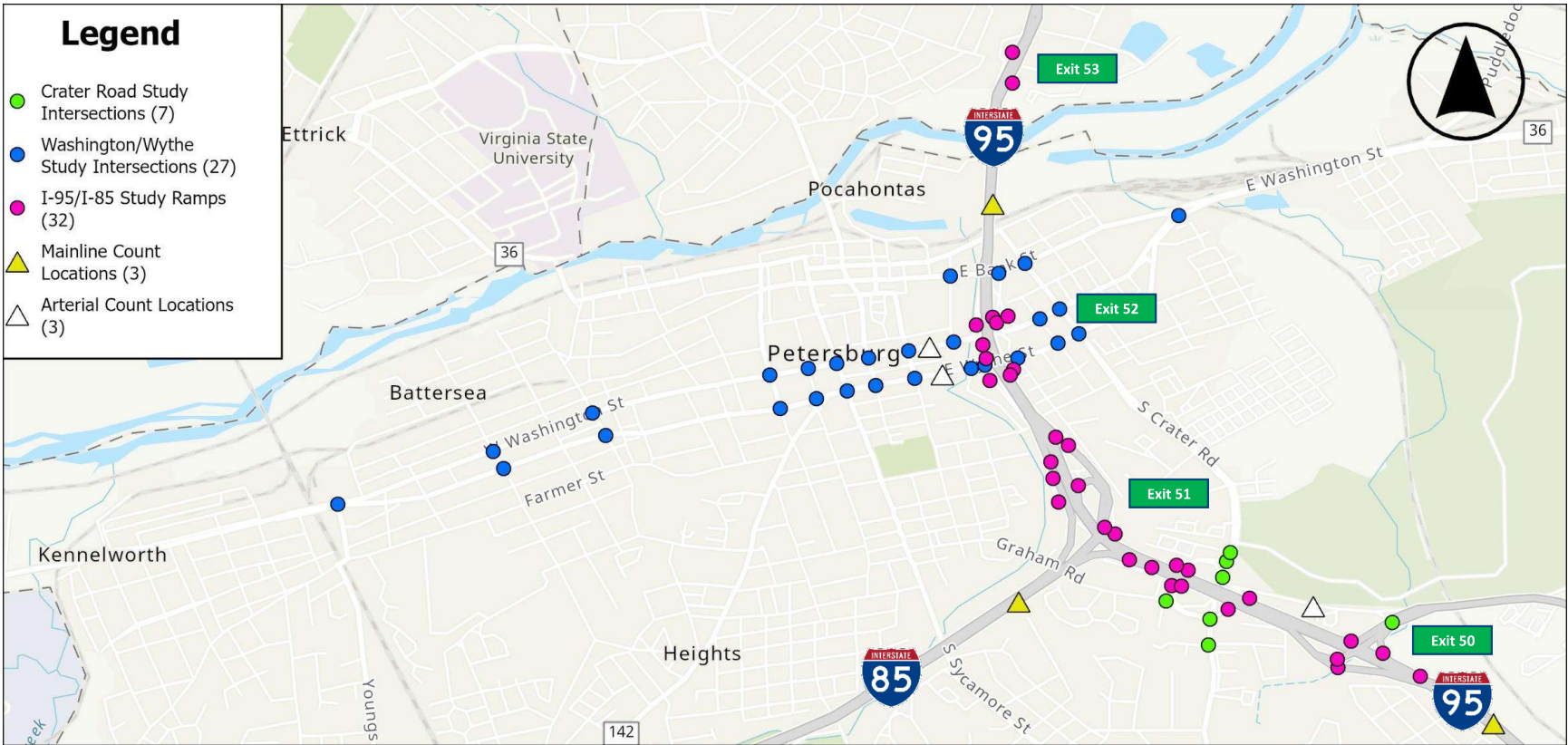
- **Develop improvement projects to address identified needs of network**
  - I-95/I-85 and Crater Road interchanges
    - Improving safety at hot spots
    - Mitigating congestion
    - Vetting phased improvements
  - Washington Street and Wythe Street corridors and interchange
    - Improving vehicular access
    - Mitigating congestion
    - One-way to two-way conversion feasibility
    - Multimodal connectivity and safety
    - Improving safety at hot spots
    - Provide gateway to Downtown Petersburg
- **Identify improvements that can be advanced for funding**

# PROJECT STUDY AREA

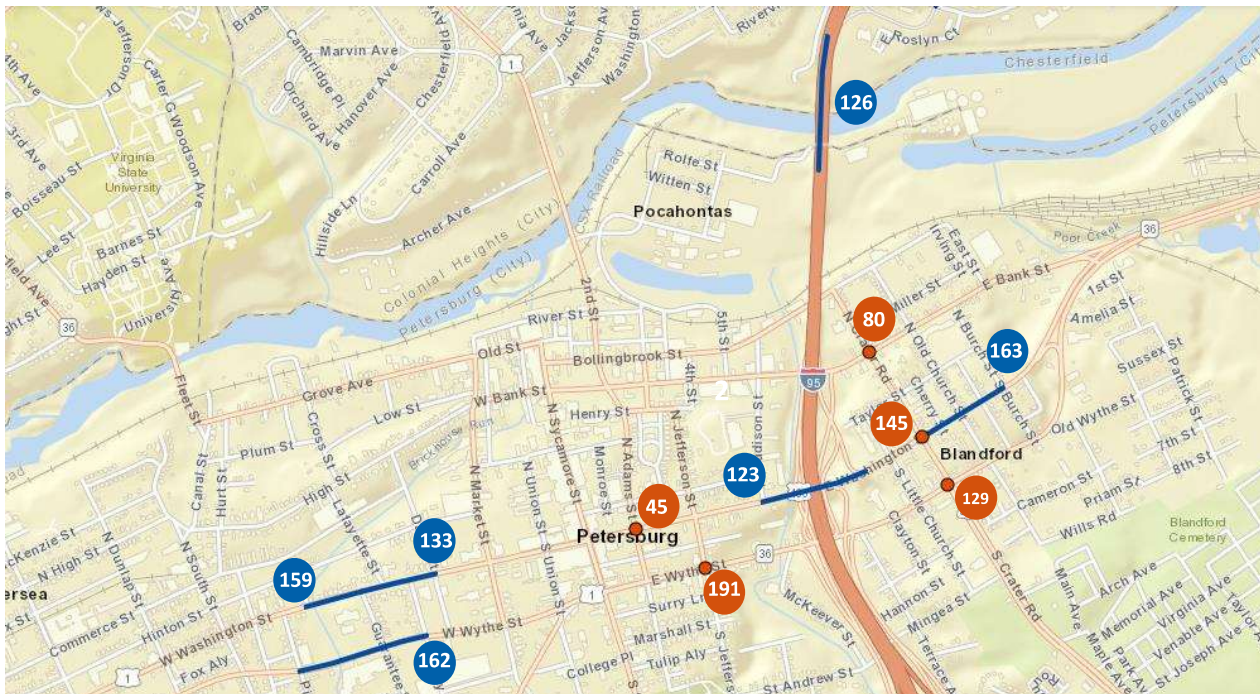
- Study Corridors**
- I-95 from Crater Road (Exit 50) to Southpark Boulevard (Exit 53)
  - Crater Road from Myrick Avenue to Columbia Road
  - Washington Street and Wythe Street from Atlantic Street to Bank Street
  - Bank Street from Madison Street to Crater Road

**Legend**

- Crater Road Study Intersections (7)
- Washington/Wythe Study Intersections (27)
- I-95/I-85 Study Ramps (32)
- ▲ Mainline Count Locations (3)
- △ Arterial Count Locations (3)



# PROJECT STUDY AREA HIGH CRASH LOCATIONS



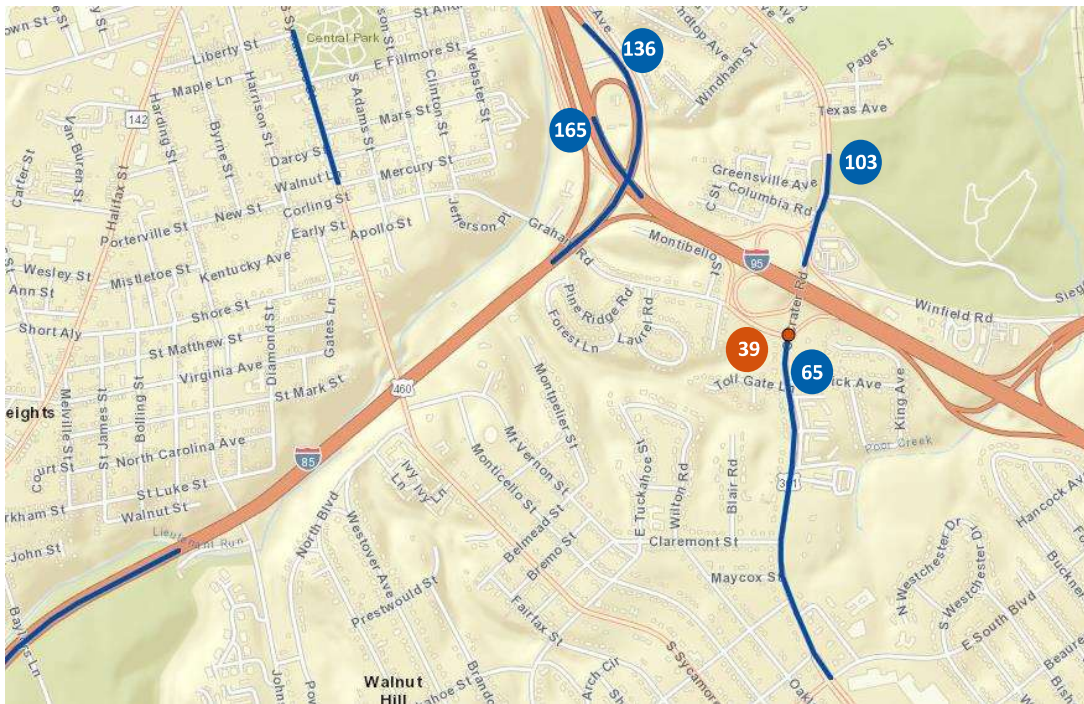
## Segments

- Washington Street from Madison Street to east of I-95 (Rank 123)
- SB I-95 north of Bollingbrook Street (Rank 126)
- Washington Street from Guarantee Street to Davis Street (Rank 133)
- Washington Street from Hazel Street to Guarantee Street (Rank 159)
- Wythe Street from Pine Street to Perry Street (Rank 162)
- Washington Street from Crater Road to Burch Street (Rank 163)

## Intersections

- Washington Street at Adams Street (Rank 45)
- Bank Road at Crater Road (Rank 80)
- Wythe Street at Crater Road (Rank 129)
- Washington Street at Crater Road (Rank 145)
- Wythe Street at Jefferson Street (Rank 191)

# PROJECT STUDY AREA HIGH CRASH LOCATIONS



## Segments

- Crater Road south of I-95 (Rank 65)
- Crater Road north of I-95 (Rank 103)
- Northbound I-85 to northbound I-95 on-ramp (Rank 136)
- Northbound I-95 to southbound I-85 on-ramp (Rank 165)

## Intersections

- Crater Road at Graham Road (Rank 39)

PSI Location Segment / Rank

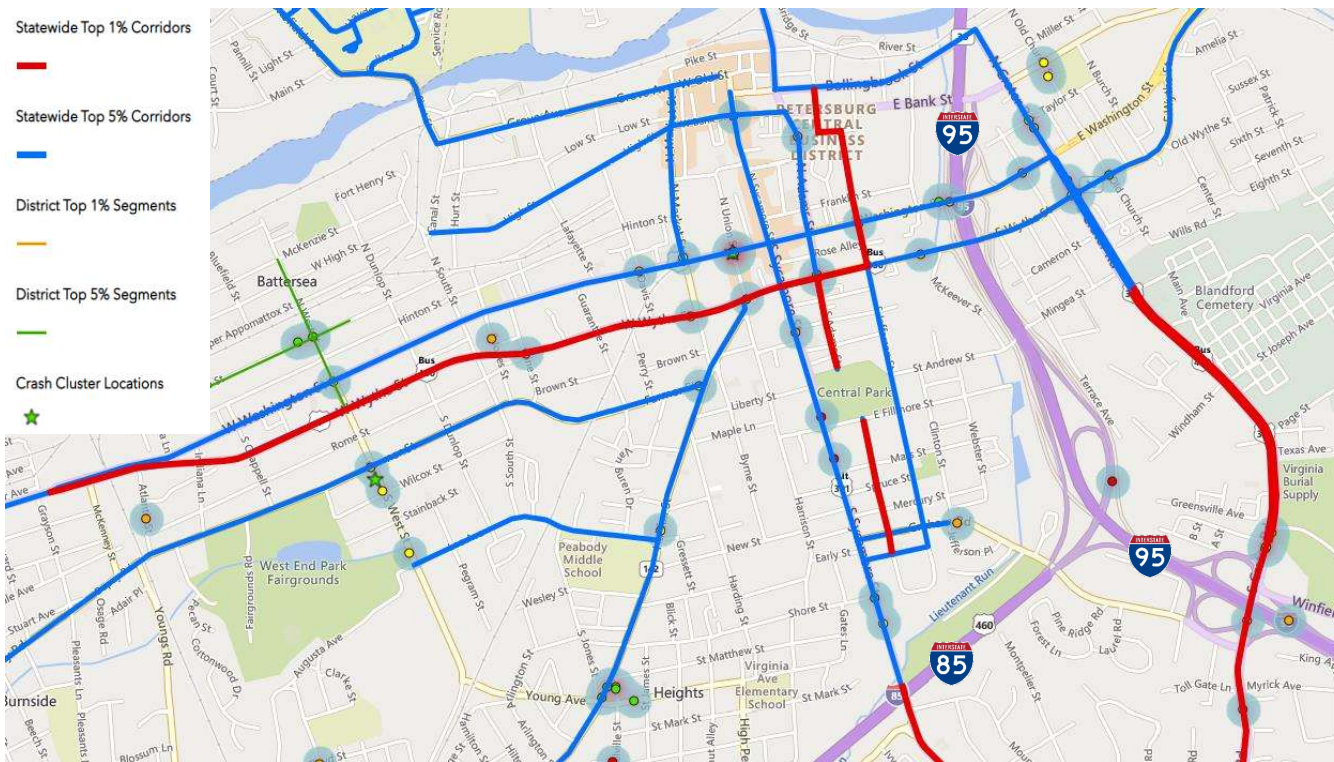


PSI Location Intersection / Rank



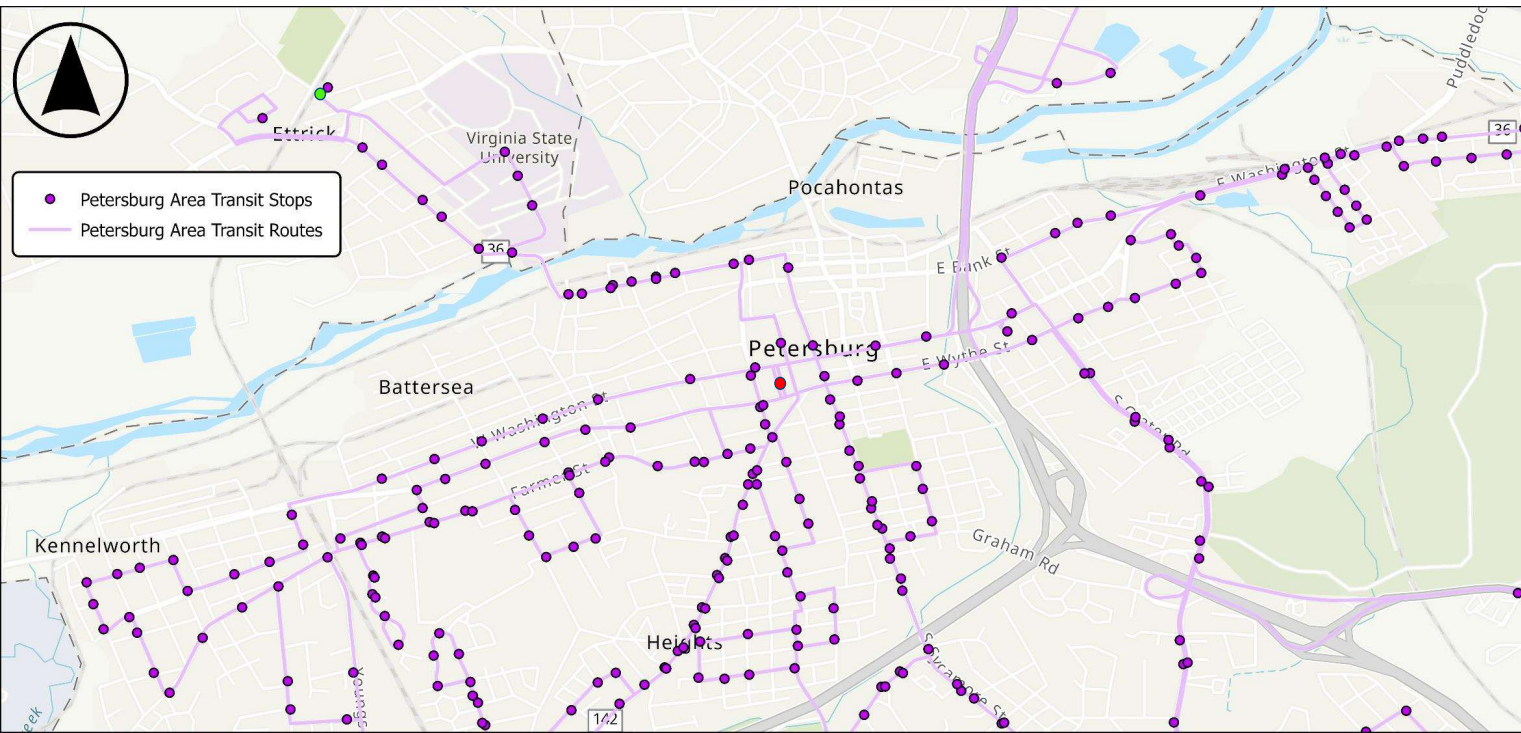


# PROJECT STUDY AREA AND STUDY IDENTIFICATION BACKGROUND



- Virginia’s Pedestrian Safety Action Plan (PSAP) identifies corridors with a history of pedestrian crashes
- Corridors are prioritized based on pedestrian crash history to identify future state pedestrian safety initiatives
- Crater Road, Washington Street, and Wythe Street fall within the statewide top 1% or 5% corridors

# TRANSIT STOP LOCATIONS

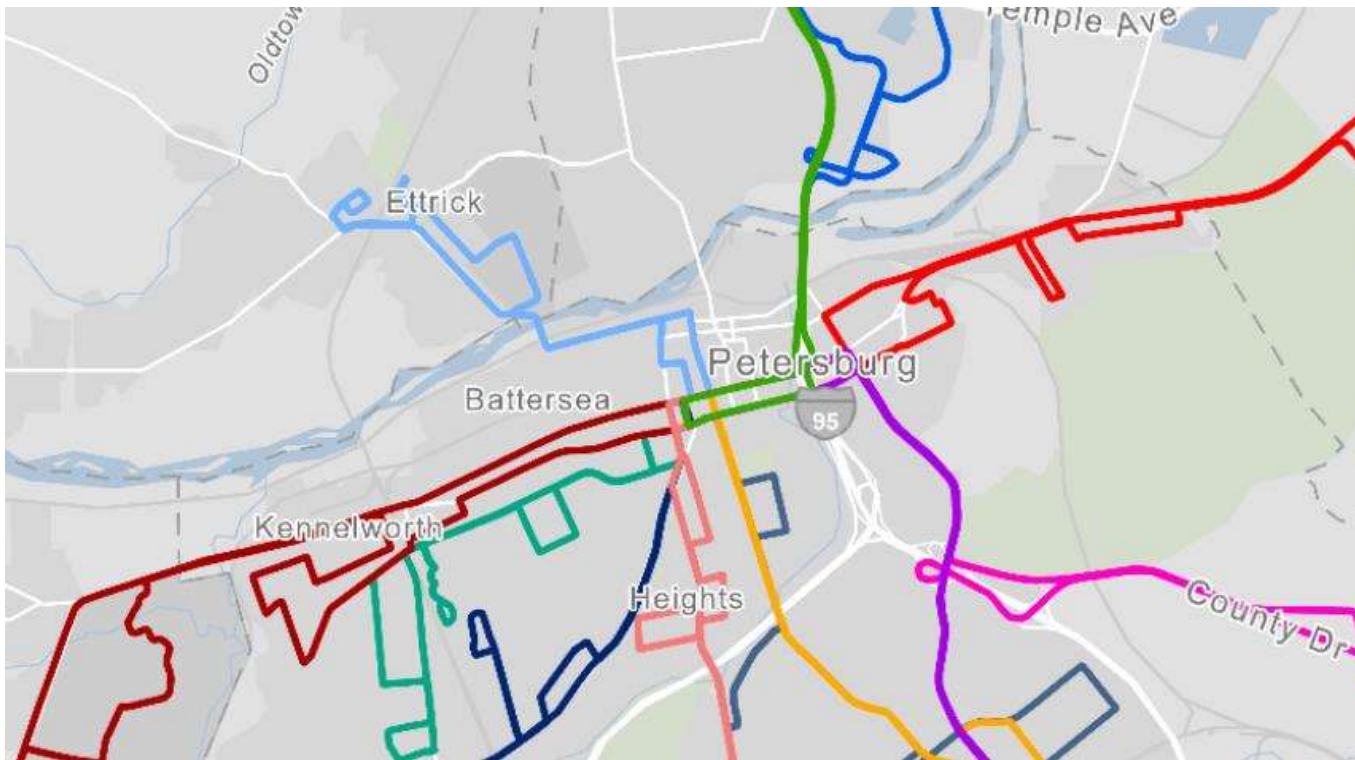


## Transit Routes and Headways

- Washington Street – 60 Minutes
- Blandford/Hopewell – 60 Minutes
- 460 County Drive – 60 Minutes
- South Park Mall – 60 Minutes
- South Crater Road – 60 Minutes
- Freedom Express – 120-240 Minutes
- Virginia Avenue – 60 Minutes
- Halifax Street – 60 Minutes
- Walnut Hill – 60 Minutes
- Mall Plaza – 60 Minutes
- Ettrick-Virginia Street-Amtrak – 60 Minutes
- Lee Avenue – 60 Minutes
- Transit stop
- Greyhound Station
- Amtrak Station



# TRANSIT ROUTE MAP



## PAT Routes

- Blandford/Hopewell
- County Drive (460)
- Ettrick/VSU/Amtrak
- Freedom Express
- Halifax Street
- Lee Avenue
- Mall Plaza
- South Crater Road
- Southpark Mall
- Virginia Avenue
- Walnut Hill
- Washington Street

## PREVIOUS SAFETY AND OPERATIONAL IMPROVEMENTS

- **I-95/I-85 Interchange Roadway Safety Assessment (Kimley-Horn, 2013)**
  - Recommended improvements to mitigate current safety issues and risks
  - Identified potential long-term solutions and the need for continued study
- **I-95/I-85 Interchange Feasibility Study (Kittelson, 2015)**
  - Assessed 3 potential safety and operational projects at I-95/I-85 interchange
    1. Northbound I-85 off-ramp to southbound I-95 weaving section
    2. Crater Road to northbound I-95 weaving Section
    3. Northbound I-95 Off-Ramp to southbound I-85 ramp radius and bridge clearance
- **Phasing opportunities were reviewed by Kimley-Horn in 2022 for each safety improvement to improve competitiveness for funding**

# PRIORITY 1 – I-85 NB TO I-95 SB



# PRIORITY 1 – I-85 NB TO I-95 SB

## ■ Project 1 – US 460 BUS to S. Crater Road Connector

- Construct new connector road from US 460 BUS to S. Crater Road
- Remove SB I-95 C-D road off-ramp to Graham Road

- Benefits
- Removes SB C-D road weave



# PRIORITY 1 – I-85 NB TO I-95 SB

## Project 2 – SB I-95 and S. Crater Road Improvements

- Remove SB S. Crater Road loop ramp to SB I-95 C-D road and construct new ramp terminal at S. Crater Road
- Construct SB I-95 C-D merge to SB I-95 mainline
- Construct PNR Lot

### Benefits

- Removes SB S. Crater Road weave, transportation demand management



## PRIORITY 2 – I-95 AND SOUTH CRATER ROAD



I-95/I-85 Interchange Study



## PRIORITY 2 – I-95 AND SOUTH CRATER ROAD

### Project 1 – NB I-95 and S. Crater Road Improvements

- Construct new signal at NB I-95 C-D road off-ramp and S. Crater Road
- Remove NB I-95 C-D road off-ramp to NB S. Crater Road
- Construct WB Winfield Road approach

### Benefits

Removes weave between Route 460 BUS and S. Crater Road



## PRIORITY 2 – I-95 AND SOUTH CRATER ROAD

### Project 2 – NB I-95 and US 460 BUS/Winfield Road

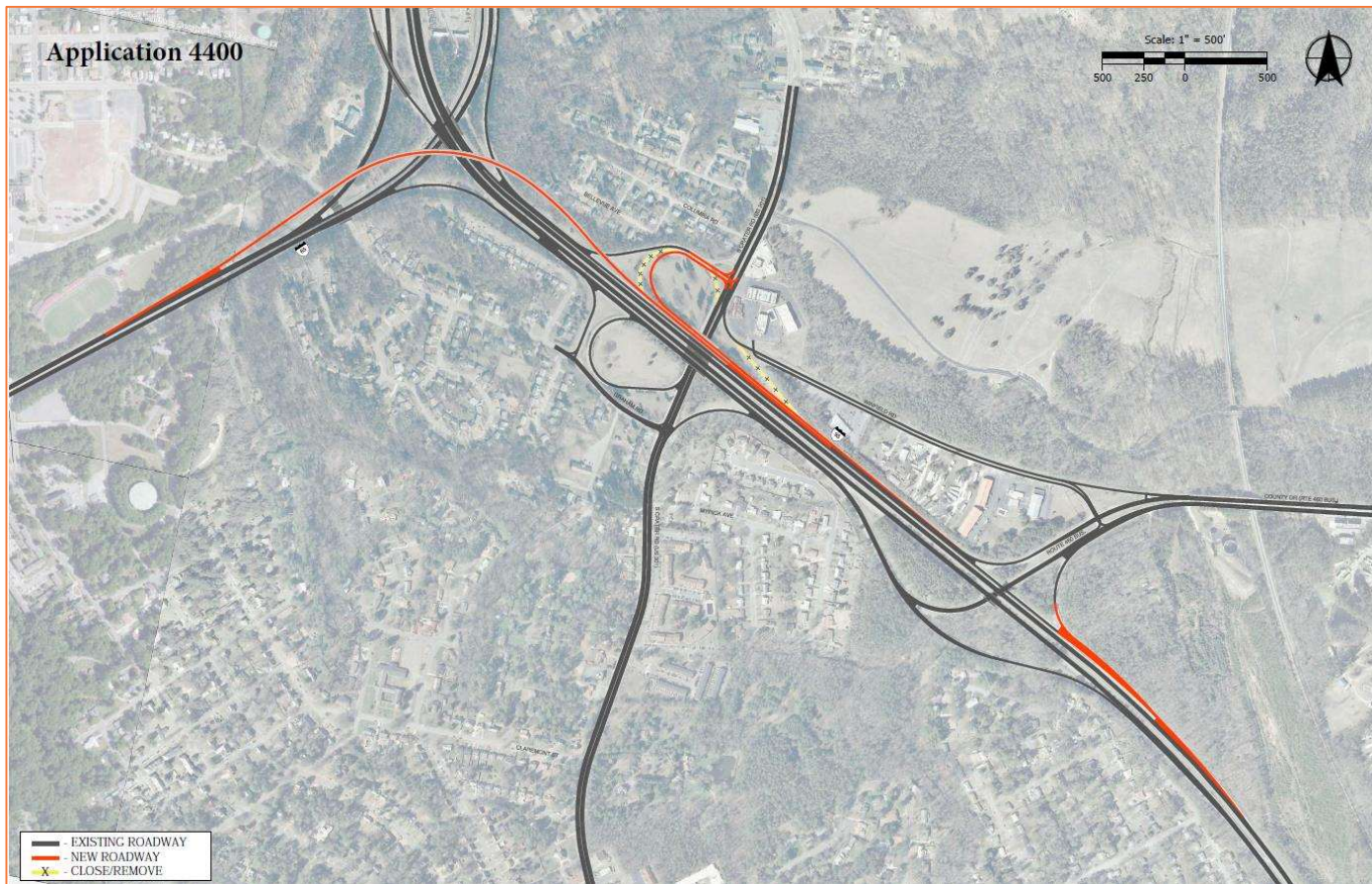
- Construct southern portion of project at US 460 BUS
- Removed S. Crater Road on-ramp to NB I-95 C-D road

#### Benefits

Removes NB weave to SB I-85



# PRIORITY 3 – I-95 NB TO I-85 SB FLYOVER



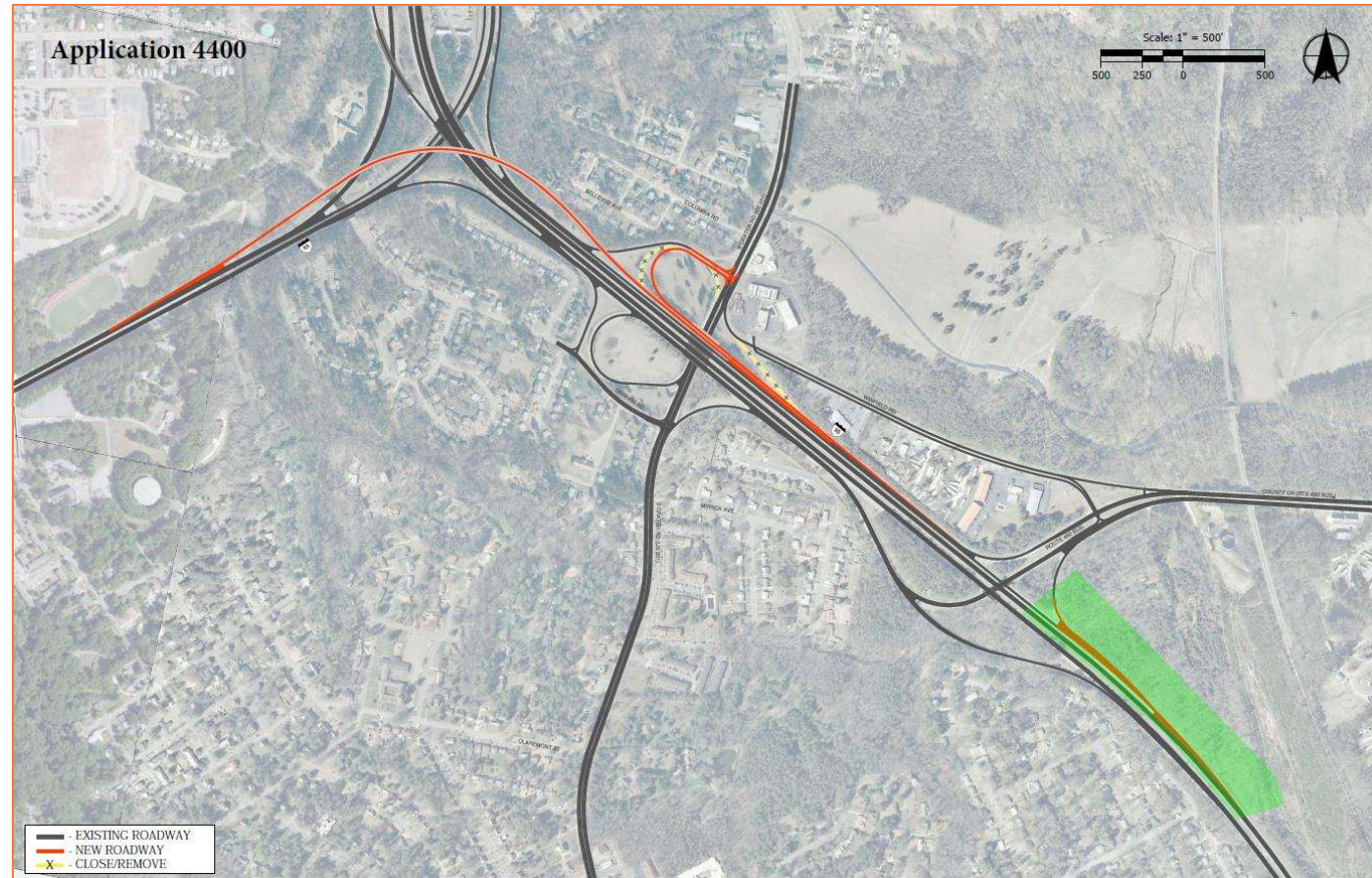
# PRIORITY 3 – I-95 NB TO I-85 SB FLYOVER

## Project 1 – NB I-95 to US 460 BUS Deceleration Lane

- Build new NB I-95 deceleration lane to US 460 BUS

### Benefits

Provides deceleration lane for exiting vehicles



## PRIORITY 3 – I-95 NB TO I-85 SB FLYOVER

### Project 2 – NB I-95 and S. Crater Road Improvements

- Realign NB I-95 C-D road off-ramp to SB S. Crater Road and construct new traffic signal at ramp terminal
- Remove NB I-95 C-D road off-ramp to NB S. Crater Road

#### Benefits

Extends weave between US 460 BUS and S. Crater Road

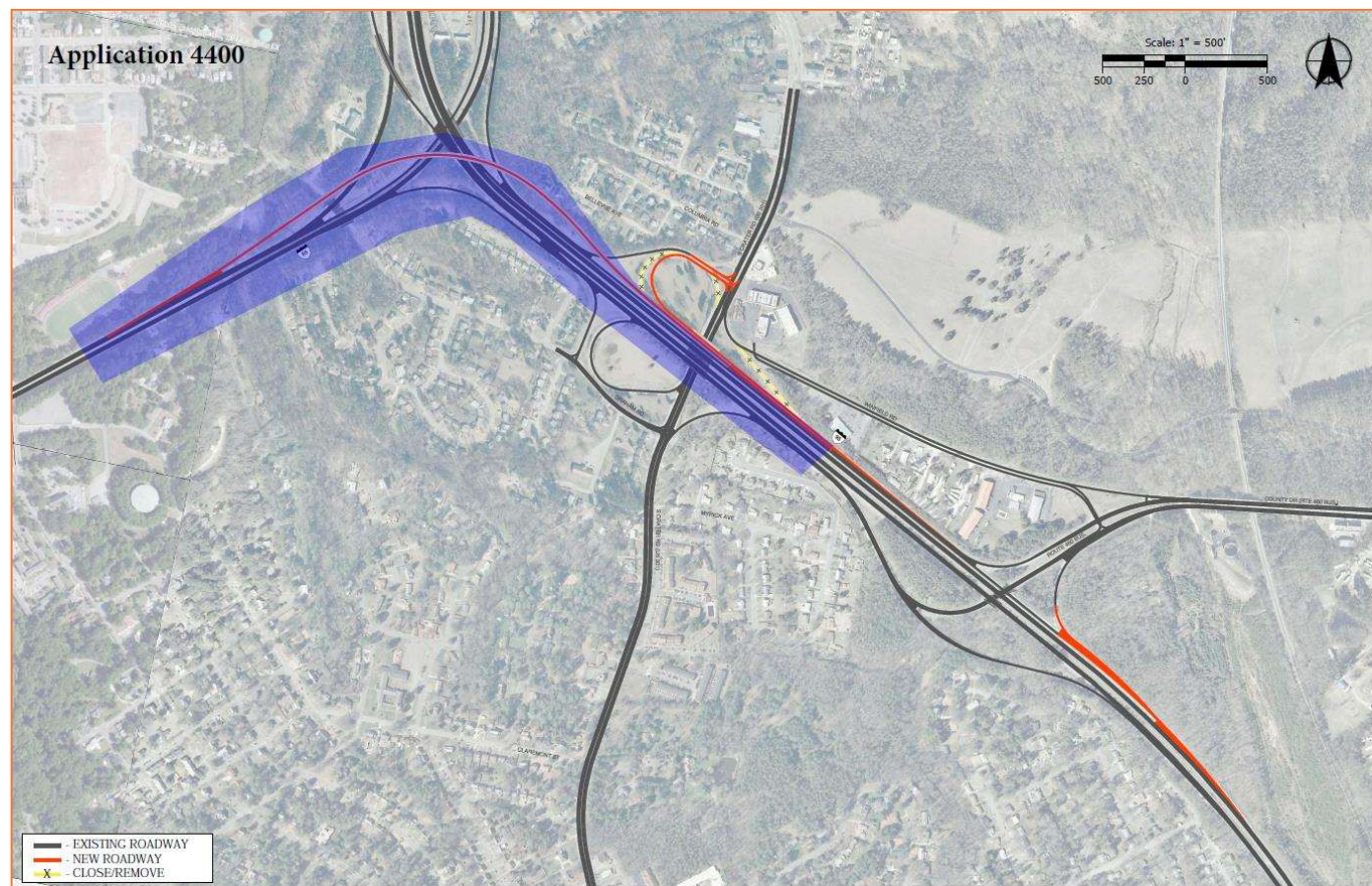


# PRIORITY 3 – I-95 NB TO I-85 SB FLYOVER

## Project 3 – NB I-95 to SB I-85 Flyover

➤ Construct flyover

Benefits  
Improves NB I-95 weave



## PHASING REVIEW CONCLUSIONS

- **Need to further vet constructability of phased improvements and refine concept sketches and cost estimates**
- **Further develop Priorities 2 and 3**
  - Consider combining Priorities 2 and 3 into one suite of improvements
  - Determine potential phased improvement packages if combined and vet constructability, concept sketches, and cost estimates

## PETERSBURG DOWNTOWN MASTER PLAN – 2021 RFP

- **Dynamic, engaging, highly walkable open spaces and public realm**
  - Including street and pedestrian corridors
- **Ensure the downtown transportation network is functional and conducive to smart growth**
- **Provide incentives for the tourism district for developers**
- **Uplift and enhance the arts and entertainment in Downtown Petersburg**
- **Position Downtown Petersburg as an investment opportunity**
- **Provide wayfinding signage in Downtown Petersburg including enhanced gateway wayfinding signage at Exit 52**



## POTENTIAL FUTURE DEVELOPMENTS

- **Petersburg was determined to be capable of supporting a Casino on Wagner Road**
  - 4-million square-foot casino resort
  - Located in the northwest quadrant of the I-95 at Wagner Road interchange
  - Will be put on the ballot in November for voting
- **Redevelopment in Prince George along Rives Road**
  - Worldwide Retail Solution Inc. 194,000 square-foot building located in SouthPoint Business Park
- **Any others?**



## SCOPE OF WORK OVERVIEW

- *Data collection and field review*
- Crash analysis
- Existing conditions analysis
- Traffic forecasting ★
- No-Build conditions analysis
- Development and screening of improvement alternatives ★ ★
- Environmental justice
- Build conditions analysis ★
- Cost and schedule estimates
- STARS improvement summary sheets
- Reporting ★
- Public engagement

★ SWG Meeting

**Anticipate in-person SWG meetings**

## ADDITIONAL DATA COLLECTION EFFORTS

- **Request Synchro/modeling files and signal timing plans**
- **Crash data (latest 5 years)**
- **Traffic forecasting**
  - SPS data
  - Historical data
  - Travel demand model data
- **As-built plans**
- **StreetLight data**
- **Transit stop data**

## OPERATIONS ANALYSIS METHODOLOGIES

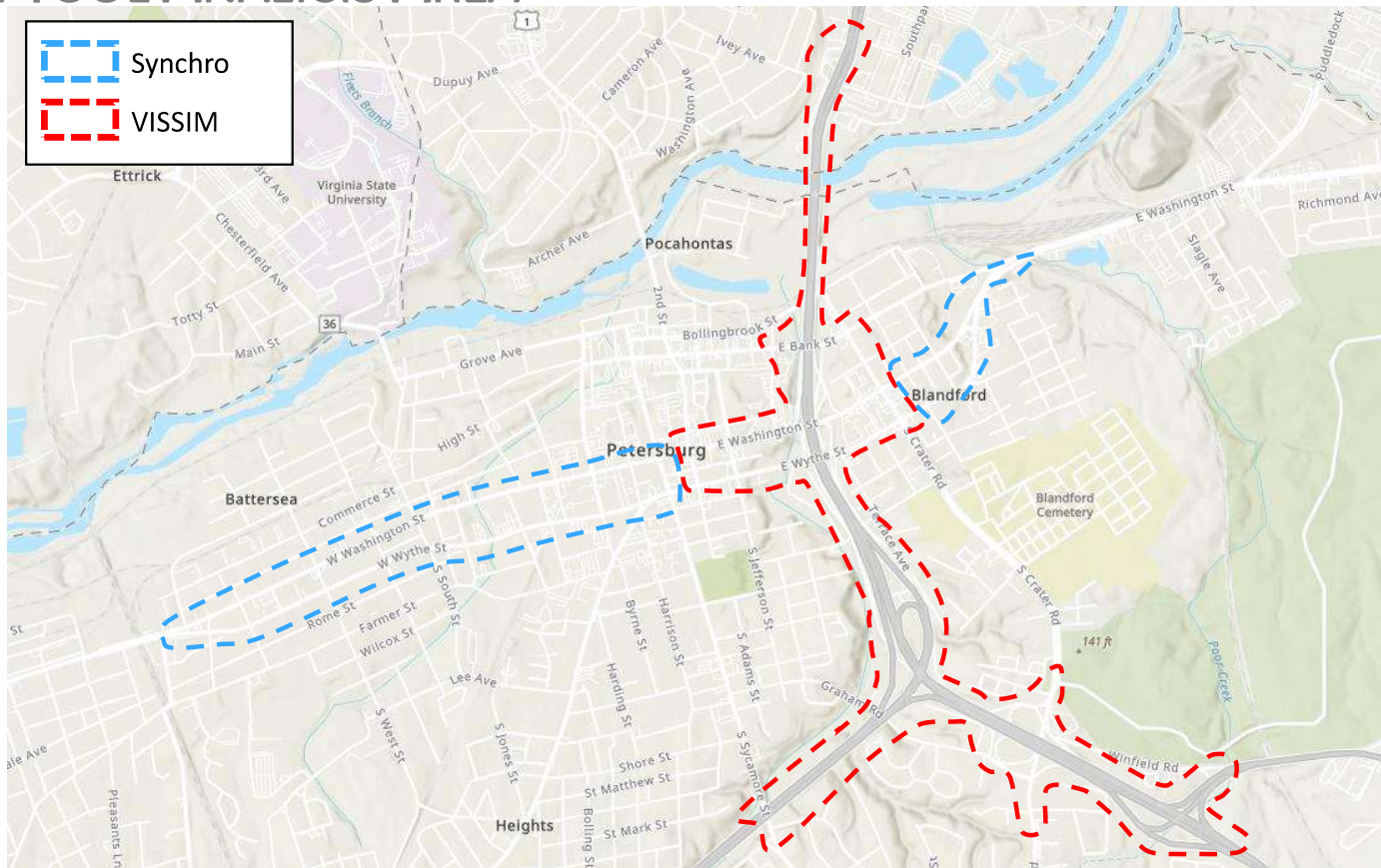
- **Proposed approach**

- Operational analysis of study area interstate segments, ramps, and arterial intersections

- **Analysis Periods**

- AM and PM peak hours
- Existing conditions – **2023**
- Future conditions – **2045**

# SOFTWARE TOOL ANALYSIS AREA

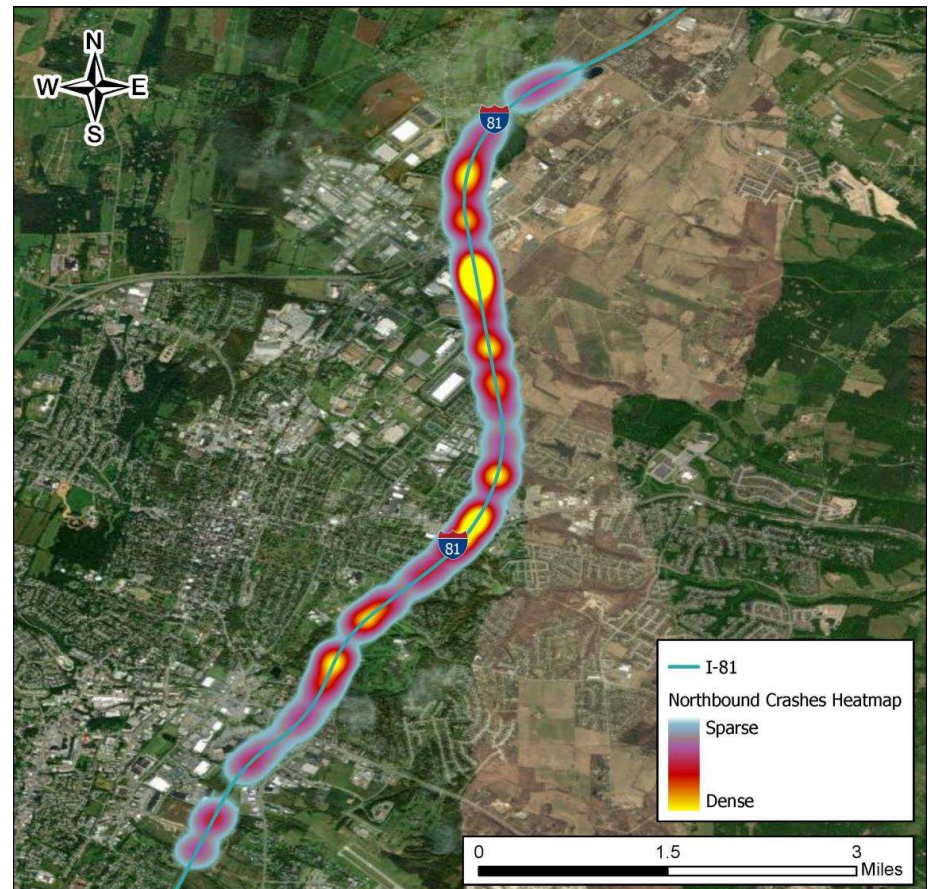


## ANALYSIS MEASURES OF EFFECTIVENESS

| Measure of Effectiveness                 | VJuST | Synchro | VISSIM |
|--|-------|---------|--------|
| Volume-to-capacity (V/C) ratio           | ✓     |         |        |
| Control delay (and LOS)                  |       | ✓       |        |
| 95 <sup>th</sup> percentile queue length |       | ✓       |        |
| Density                                  |       |         | ✓      |
| Speed                                    |       |         | ✓      |
| Travel times                             |       |         | ✓      |
| Maximum queue                            |       |         | ✓      |
| Microsimulation delay                    |       |         | ✓      |

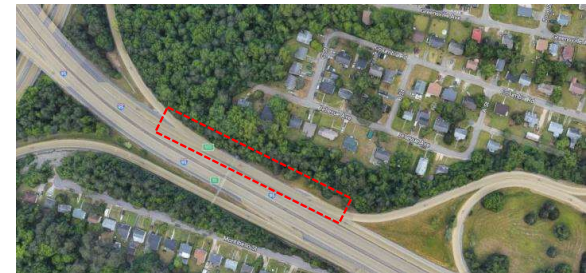
## SAFETY ANALYSIS METHODOLOGIES

- Density heat maps
- Intersection crash summaries
- Crash modification factors (CMFs)
- Conflict point analysis
- ISATe will not be used



## INTERCHANGE CONCEPT SCREENING PROCESS

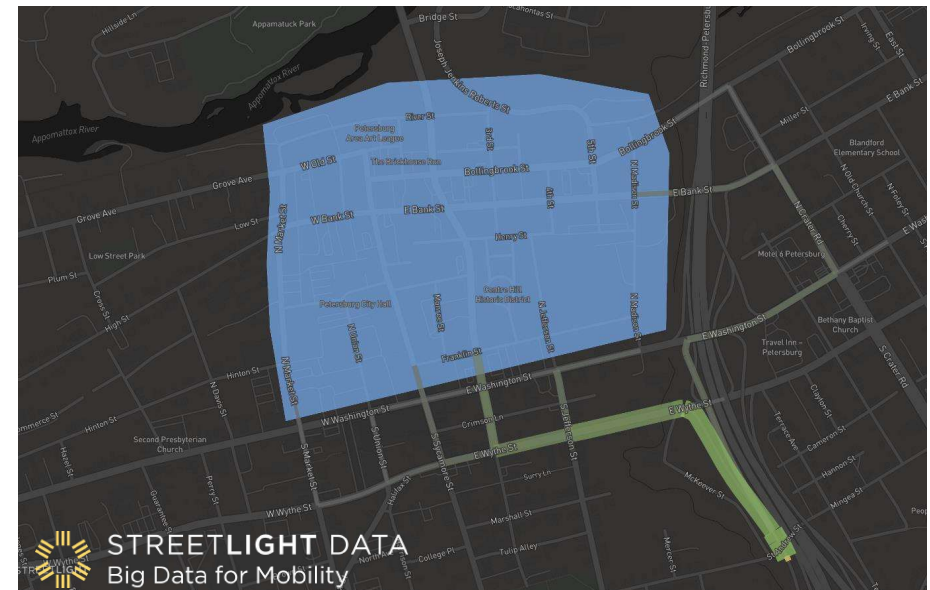
- **Targeting improvements to address identified I-95/I-85 safety concerns**
  - Northbound I-85 off-ramp to southbound I-95 weaving section
  - Crater Road to northbound I-95 weaving section
  - Northbound I-95 off-ramp to southbound I-85 ramp radius and bridge clearance
- **Interim screening models will be developed to test phased improvements, with the final model including the full suite of study area improvements**





# WASHINGTON STREET AND WYTHE STREET TWO-WAY CONVERSION

- Review feasibility of converting Washington Street and Wythe Streets to two-way
- I-95 at Washington Street/Wythe Street interchange will be evaluated to improve downtown access in conjunction with two-way conversion
- StreetLight data, Travel Demand Model (TDM), and turning movement counts (TMCs) will be used to determine traffic volumes and patterns to determine cross-section that serves all modes of traffic
- Up to three two-way conceptual cross sections will be developed, leading to the selection of one concept for conceptual design and cost estimating



## PUBLIC ENGAGEMENT AND OUTREACH

### ■ Public Outreach #1

- Existing needs identification and verification (spring 2023)

### ■ Public Outreach #2

- Concept development and screening feedback (summer 2023)

### ■ Options for public outreach

- MetroQuest survey
- In-person public meetings
- Combination



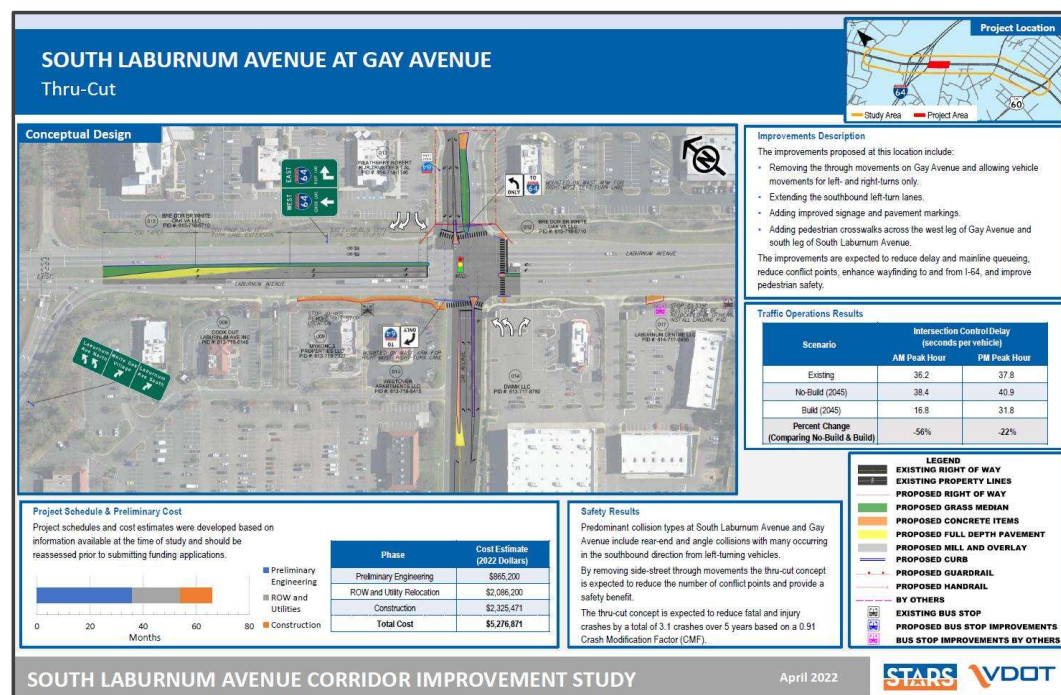
# PROJECT DELIVERABLES

## Final report

- Competitive interchange solutions
- Feasibility and implementation plan for one-way to two-way conversion
- Includes basis of design section
- Prepares projects for advancement

## STARS summary sheets

- Improvement description and sketch
- Anticipated benefits
- Estimated cost and schedule



## PROJECT INFORMATION SHARING

- **Website:** <https://kimley-horn.securevdr.com/Authentication/Login>
- **Username:** email address
- **Password:** you will create
  
- **Final deliverables will be uploaded to ProjectWise**



## PROPOSED SCHEDULE

- **February** – kickoff meeting, framework document, scoping
  - Full SWG meeting
- **March-April** – existing conditions analysis and forecasting
  - Technical committee review
  - Full SWG meeting
- **April-June** – concept development and screening
  - Part 1 - I-95/I-85 interchange SWG meeting
  - Part 2 - Washington Street and Wythe Street SWG meeting
- **June-August** – build alternative selection
  - Full SWG meeting
- **August-September** – preferred alternative selection
- **September-November** – build conditions analysis, cost estimates, schedules, reporting
  - Technical committee review
  - Full SWG meeting

## NEXT STEPS

- **Finalize framework document**
- **Approve scope of work**
- **Continue data collection and field review**
- **Existing conditions analysis**
- **Next SWG meeting in mid-April**

# STARS

STRATEGICALLY TARGETED AND  
AFFORDABLE ROADWAY SOLUTIONS

## I-95/I-85 INTERCHANGE STUDY

*Thank you.*

